

Message Text

CONFIDENTIAL

PAGE 01 MONTEV 01220 01 OF 02 251606 Z

51

ACTION SS-15

INFO OCT-01 ARA-11 ADP-00 NSC-10 CU-04 USIA-12 AID-20

DODE-00 CIAE-00 INR-10 NSAE-00 RSC-01 PC-15 EB-11

COME-00 RSR-01 /111 W

----- 029500

R 251415 Z APR 73

FM AMEMBASSY MONTEVIDEO

TO SECSTATE WASHDC 4279

C O N F I D E N T I A L SECTION 1 OF 2 MONTEVIDEO 1220

E. O. 11652: GDS

TAGS: PFOR, UY, US

SUBJ: YOUTH PARA

REF: STATE 070302

1. SUMMARY: THE COUNTRY TEAM'S RESPONSES ARE KEYED TO THE REFTELPARAGRAPHS. OVERALL, WE JUDGE THE IMPORTANCE OF THIS MISSION'S YOUTH PROGRAM AS MEDIUM. EMPHASIS DURING THE PARA PERIOD WILL BE ON GAINING ACCESS TO YOUTH AND PROMOTING FAVORABLE ATTITUDES TOWARD U. S. END SUMMARY

2. I. YOUTH CATEGORIES:

A. - PERCENTAGES

30 - YOUNG POLITICAL LEADERS

30 - YOUNG MILITARY OFFICERS

10 - YOUNG BUREAUCRATS, ESPECIALLY THE ECONOMIC,
PLANNING AND FOREIGN MINISTRIES AND SUCH
AUTONOMOUS AGENCIES AS THE CENTRAL BANK.

10 - MEDIA

5 - BUSINESS AND INDUSTRY

5 - EDUCATION

5 - UNIVERSITY STUDENT LEADERS

5 - FACULTY LEADERS, ESPECIALLY IN ECONOMICS AND LAW.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MONTEV 01220 01 OF 02 251606 Z

B. - RATIONALE

DURING THE LAST YEAR, THE MILITARY HAS EMERGED IN URUGUAY AS A MAJOR POLITICAL FORCE. YOUNGER OFFICERS ARE NOT ONLY LIKELY TO FALL HEIR TO THIS NEW POLITICAL ROLE IN THE COURSE OF LIFE, BUT HAVE ALREADY HAD SOME INFLUENCE IN IMPELLING THEIR SUPERIORS INTO A MORE ACTIVIST POLITICAL ROLE. URUGUAYAN LEADERSHIP HAS BEEN TRADITIONALLY DRAWN FROM THE NATION'S POLITICAL PARTIES. WHILE THE INFLUENCE OF POLITICIANS HAS DIMINISHED IN RECENT TIMES, THEY ARE LIKELY TO REGAIN THE POLITICAL INITIATIVE AT SOME FUTURE DATE. THE IMPORTANCE OF URUGUAY'S PUBLIC BUREAUCRACY IN THE NATION'S ECONOMY AND THE IMPORTANCE OF URUGUAY'S MEDIA MAKE THESE THE LOGICAL THIRD AND FOURTH AREAS FOR OUR EMPHASIS. THIS MISSION'S CAPACITY TO WORK WITH STUDENT ELEMENTS HAS BEEN LIMITED IN RECENT YEARS BY THE RADICALIZATION OF THE EDUCATIONAL SYSTEM WHICH LED IT TO BECOME A CENTER OF HOSTILITY TOWARD THE U. S. AND ON AN AREA WITHIN WHICH THE URBAN TERRORISTS HAD PARTICULAR STRENGTH.

C. - SHORT TERM YOUTH IMPACT

YOUNG MILITARY OFFICERS ARE LIKELY TO BE THE GROUP HAVING THE MOST SIGNIFICANT IMPACT ON U. S. INTERESTS IN THE NEXT TWO YEARS. WE EMPHASIZED IN OUR RECENT CASP THE NEED FOR A CONTINUING MAP TRAINING PROGRAM FOR THIS REASON, AS WELL AS THE NEED TO INCREASE OUR ACCESS TO AND THE UNDERSTANDING OF U. S. POLICIES BY THESE YOUNGER OFFICERS THROUGH A VARIETY OF OTHER MISSION RESOURCES, INCLUDING CU GRANTS AND USIS PROGRAMS. WE FEEL THAT IT IS IMPORTANT TO EXPLORE NEW OPPORTUNITIES FOR ACCESS TO UNIVERSITY AND SECONDARY SCHOOL STUDENTS. THE LOSS OF VITALITY OF THE FREQUENTLY STUDENT-BASED URBAN TERRORIST MOVEMENT DURING THE LAST YEAR, THE RESURGENCE OF MORE MODERATE POLITICAL STUDENT MOVEMENTS TIED TO URUGUAY'S TRADITIONAL PARTIES, AND LEGISLATION AIMED AT REDUCING MARXIST INFLUENCE IN THE EDUCATIONAL SYSTEM HAVE CREATED NEW POSSIBILITIES FOR INTERCHANGE OF IDEAS WITH THE STUDENT MOVEMENT.

II. OBJECTIVES

A. - PERCENTAGES

30 - ACCESS

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MONTEV 01220 01 OF 02 251606 Z

5 - INFLUENCE

15 - FAVORABLE ATTITUDE

15 - UNDERSTANDING

5 - TRADE AND INVESTMENT

5 - DEMOCRACY

5 - DEVELOPMENT

5 - DEMOCRATIC PROCESSES

5 - PRAGMATISM
5 - COUNTER- HOSTILITY
J N- #
FOLLOW INCIPIENT POLITICAL TRENDS

B. - RATIONALE
WE PLACE MAJOR WEIGHT ON OBTAINING ACCESS TO
YOUTH AND SECURING A FAVORABLE ATTITUDE TOWARD THE U. S. WHILE
THE LONG RUN OBJECTIVE IS TO BE ABLE TO INFLUENCE FAVORABLY
URUGUAY' S NEXT GENERATION OF LEADERS, THIS IS NOT A HIGH EMPHASIS
IMMEDIATE OBJECTIVE. IN PART, THIS IS BECAUSE OF THE DIFFICULTY
OF DISTINGUISHING EVENTUAL NATIONAL LEADERS WITHIN URUGUAY' S
ESSENTIALLY NEBULOUS YOUTH SECTOR AND, IN PART, BECAUSE OUR
RESOURCES ARE FREQUENTLY MORE ADAPTABLE TO THE GENERAL
OBJECTIVE OF GAINING UNDERSTANDING RATHER THAN TO THE SPECIFIC
OBJECTIVE OF SECURING INFLUENCE.

III. RESOURCES:

A. - PERCENTAGES
2 - CU VISITOR TRAVEL GRANTS
3 - EDUCATIONAL TRAVEL AND ACADEMIC GRANTS
25 - PRIVATE TEENAGE EXCHANGE PROGRAMS
1 - CU AMERICAN GRANTEEES
20 - AID TRAINING
1
E E E E E E E

ADP000
CONFIDENTIAL

PAGE 01 MONTEV 01220 02 OF 02 251546 Z

51
ACTION SS-15

INFO OCT-01 ARA-11 ADP-00 NSC-10 CU-04 USIA-12 AID-20

DODE-00 CIAE-00 INR-10 NSAE-00 RSC-01 PC-15 EB-11

COME-00 RSR-01 /111 W
----- 029251

R 251415 Z APR 73
FM AMEMBASSY MONTEVIDEO
TO SECSTATE WASHDC 4280

C O N F I D E N T I A L SECTION 2 OF 2 MONTEVIDEO 1220

B. PRIVATE RESOURCES:
DESPITE THE HIGH LEVEL OF TOTAL AVAILABLE U. S.- BASED
RESOURCES, THERE HAS BEEN LITTLE USG (MISSION) INVOLVEMENT IN
THE DIRECTION OF THE PRIVATE YOUTH PROGRAMS. THE APPEAL TO
MANY PARTICIPANTS IS THE LACK OF USG INVOLVEMENT WITH THE
RESULTING " NON- POLITICAL" NATURE OF THESE PROGRAMS. IN

ADDITION, THERE IS SOME HOSTILITY WITHIN THE " YOUTH FOR UNDER-
STANDING" DIRECTORSHIP AGAINST EVEN THE SEMBLANCE OF USG
INVOLVEMENT IN THIS PROGRAM. IN ALL, WE FORESEE THESE PRIVATE
PROGRAMS PLAYING A HIGHLY USEFUL ROLE IN DEVELOPING UNDERSTANDING
OF THE U. S., BUT OF ONLY LIMITED USE IN INFLUENCING PROMISING
LEADERS.

C. PEACE CORPS:

THERE ARE PRESENTLY ONLY TWO PCVS IN URUGUAY. WHILE
SOME INCREASE IN THE PROGRAM MIGHT OCCUR IN FY74, THE FOCUS WILL
BE ON AGRICULTURAL PROJECTS IN RURAL AREAS WHERE THE YOUTH
SPINOFF IS LIMITED. NEW OPPORTUNITIES FOR AN INCREASED YOUTH
IMPACT ARE ALSO LIMITED BY URUGUAYAN PRIDE AND A SENSE OF
SOPHISTICATION WHICH REDUCES ACCEPTANCE OF PCVS IN URBAN AREAS.
HOWEVER, THE LOCAL PC DIRECTOR IS MAKING AN IMPORTANT CONTRIBUTION
TO OUR OVERALL YOUTH PROGRAM BY ADVISING GOU OFFICIALS ON THE
DEVELOPMENT OF THEIR OWN YOUTH PROGRAMS.

IV. - RELATIVE IMPORTANCE OF " YOUTH":

CONFIDENTIAL
CONFIDENTIAL

PAGE 02 MONTEV 01220 02 OF 02 251546 Z

A. - WEIGHT IN TERMS OF OVERALL U. S. INTERESTS:
MEDIUM

B. - RATIONALE:

OUR CONCERN AND INTEREST IN YOUTH DERIVE FROM
COUNTERING THE APPEAL OF URBAN TERRORISM AND RADICAL POLITICS
ON THIS IMPRESSIONABLE GROUP. STUDENTS PROVIDED AN IMPORTANT
SOURCE OF RECRUITS FOR THE MLN/" TUPAMARO" TERRORISTS AND COULD
PROVIDE SUCH SUPPORT AGAIN WERE THE GOU' S EFFORTS TO END
TERRORISM TO FALTER. THE APPEAL OF THE MARXIST- DOMINATED
" FRENTE AMPLIO" HAS ALSO BEEN MOST MARKED AMONG YOUTH - THUS,
WHILE THE LATEST GALLUP POLL INDICATES THAT SOME 23 PERCENT OF
THE OVERALL POPULATION OF MONTEVIDEO SUPPORTED THE " FRENTE" AS OF
MARCH '73, 3 PERCENT OF THOSE BETWEEN 10 AND 25 YEARS CONSIDERED
THEMSELVES FRENTISTAS. AGAINST THESE CHALLENGES, THERE ARE
THE MODERATING FACTORS, IN THAT URUGUAY' S LOW LEVEL OF DEMOGRAPHIC
GROWTH AND EMIGRATION HAVE LIMITED THE PROPORTIONATE WEIGHT OF
YOUTH IN THE TOTAL POPULATION TO A LEVEL AKIN TO THOSE FOUND
IN " DEVELOPED" NATIONS. URUGUAY' S HISTORIC HIGH LEVEL OF
ADVANCED EDUCATION AND PROFESSIONALISM HAS ALSO RESULTED IN
PROLONGED " APPRENTICESHIPS" FOR ASPIRING YOUNG POLITICIANS,
MILITARY OFFICERS, CIVILIAN BUREAUCRATS AND PRIVATE SECTOR
MANAGERS. THE RESULT IS TO BOTH LIMIT AND POSTPONE THE
EMERGENCE OF YOUTH AS KEY LEADERS.

C. - RESOURCES CURRENTLY AVAILABLE:

1. PERSONNEL TIME
(A) TOTAL PERSONNEL TIME

9 PERCENT
76 MAN MONTHS

(B) ALLOCATION

10 PERCENT - CONTACT WORK
10 PERCENT - REPORTING
80 PERCENT - PROGRAM WORK

(C) AGENCIES' RESPONSIBILITIES

8 PERCENT - STATE
35 PERCENT - USIA
26 PERCENT - AID

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MONTEV 01220 02 OF 02 251546 Z

31 PERCENT - DOD

2. PROGRAM RESOURCES

50 PERCENT - CU BUDGET
50 PERCENT - USIA BUDGET
16 PERCENT - AID BUDGET
30 PERCENT - MAP BUDGET
4 PERCENT - STATE BUDGET

V. ANNEX

	DOL RESOURCES APPLIED TO		MAN MONTHS
	YOUTH PROGRAMS FY74		PER YEAR FY74
STATE	--	6	
DOD	DOLS 230,000	24	
AID	DOLS 187,000	16	
USIA	DOLS 220,000	30	
CU	DOLS 60,000	--	
PRIVATE AGENCIES	DOLS 240,000	--	
ORTIZ			

CONFIDENTIAL

NMAFVVZCZ

*** Current Handling Restrictions *** n/a

*** Current Classification *** CONFIDENTIAL

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts:
Control Number: n/a
Copy: SINGLE
Draft Date: 25 APR 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: kelleyw0
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973MONTEV01220
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GDS
Errors: n/a
Film Number: n/a
From: MONTEVIDEO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730451/aaaaiwwr.tel
Line Count: 262
Locator: TEXT ON-LINE
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 73 STATE 070302
Review Action: RELEASED, APPROVED
Review Authority: kelleyw0
Review Comment: n/a
Review Content Flags:
Review Date: 30 OCT 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <30-Oct-2001 by kelleyw0>; APPROVED <30-Oct-2001 by kelleyw0>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> jms 980202
Subject: YOUTH PARA
TAGS: PFOR, US, UY
To: SECSTATE WASHDC
SS
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005